

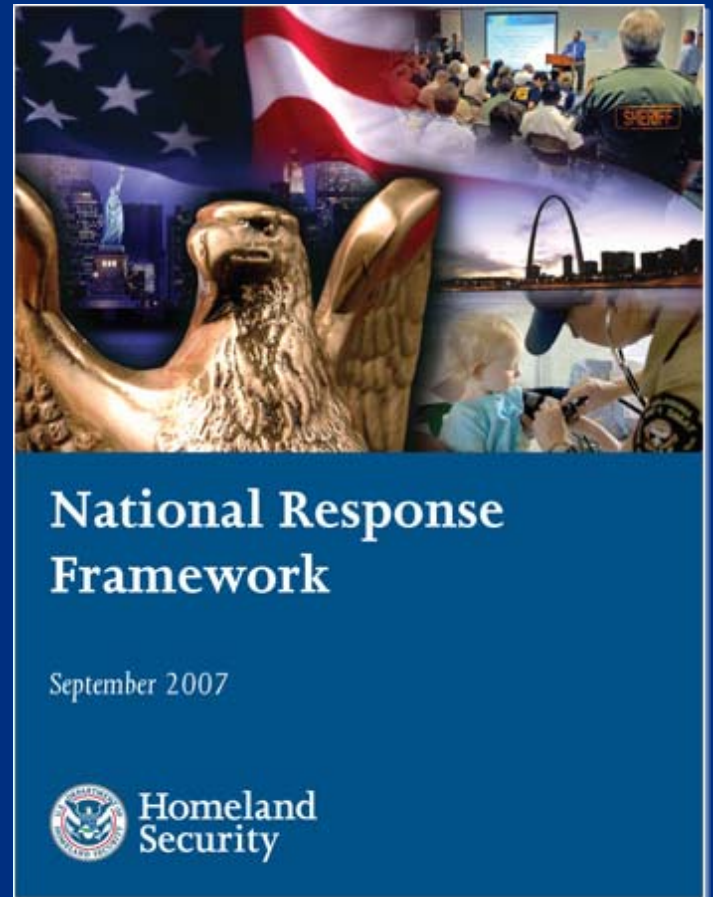
# *National Response Framework*

Guiding the Nation's Conduct of  
All-Hazards Incident Response

*September 10, 2007*



Homeland  
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# *National Response Framework*

## **Purpose:**

- **Guides how the Nation conducts all-hazards incident response**
- **Builds upon the National Incident Management System (NIMS) with its flexible, scalable, and adaptable coordinating structures**
- **Aligns key roles and responsibilities across jurisdictions**
- **Links all levels of government, private sector, and nongovernmental organizations in a unified approach to emergency management**



# *National Response Framework*

## Scope:

- **Articulates structures for implementing national-level policy and operational coordination for domestic incidents**
- **Focuses on incident response**
  - **Actual or potential emergencies or all-hazard events**
  - **Modest events wholly within a community to those that are catastrophic and of national scale**
- **Always in effect: can be partially or fully implemented**
- **Coordinates Federal assistance without need for formal trigger**
  - **Eliminates *Incident of National Significance***

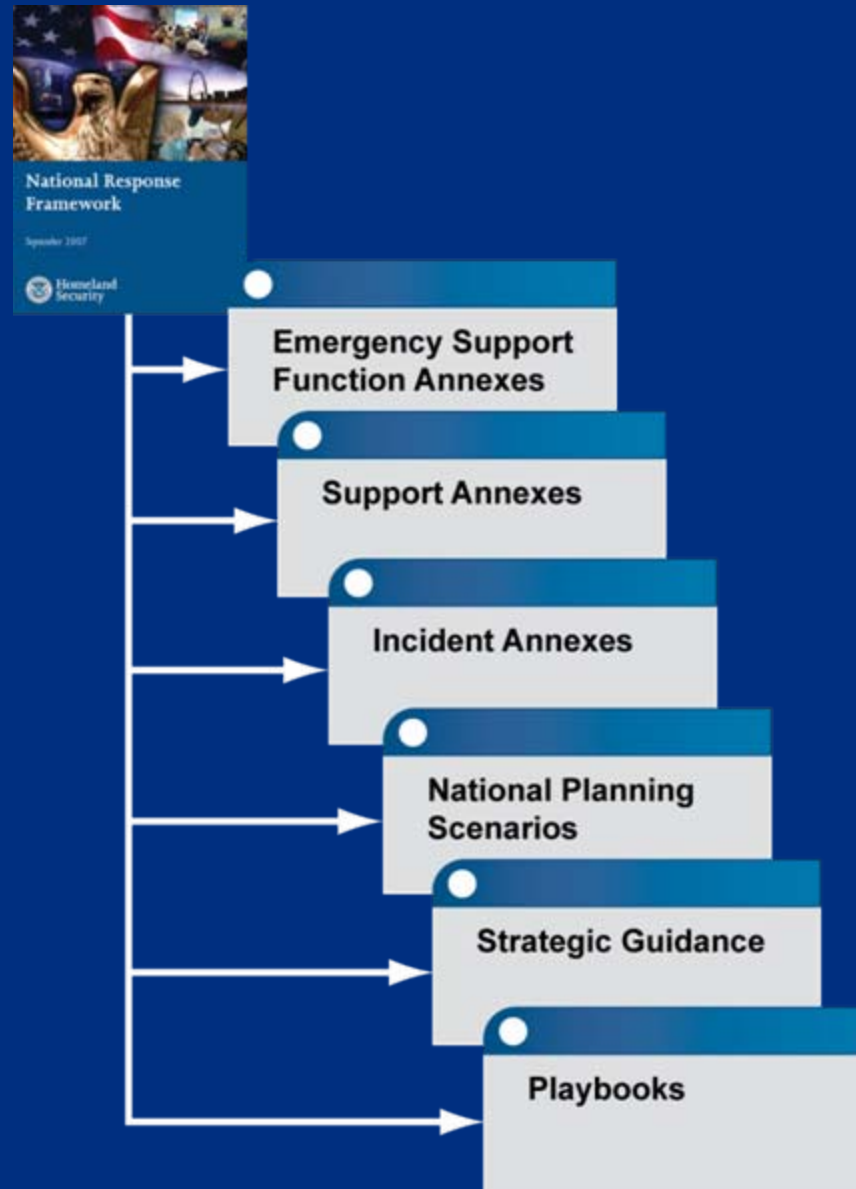


# Establishes *Response Doctrine*

1. Engaged partnership: Mutually supporting and enhancing capabilities at Federal, State, and local levels
2. Tiered response: Local response as base; proactive support when need is present
3. Scalable, flexible, and adaptable operational capabilities: Reflects situational needs and changes
4. Unity of effort through unified command: Response is a team effort
5. Readiness to act: Individuals, communities and all levels of government must be *Forward Leaning*



# Organized to Enhance Its Value



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# Written Especially for Two Audiences

**Government Executives, Private-sector Business,  
Nongovernmental Organization Leaders  
and  
Emergency Management Practitioners**

## **Government Executives**

Addressed to senior  
elected and appointed officials—  
Mayors, Governors, Tribal  
Leaders, Federal Department  
Heads—those who have a  
responsibility to provide  
effective incident response

## **Emergency Management Practitioners**

Explains operating  
structures and tools routinely  
used by all first responders and  
emergency managers



# Expands Focus to Emphasize All Partners

An effective, unified national response requires layered mutually supporting capabilities

- States, territories, and tribal nations have primary responsibility
- Local leaders build foundation for response
- Resilient communities begin with prepared individuals and families
- Private sector can protect critical infrastructure; restore commercial activity and influence recovery
- NGOs perform vital service missions
- Federal Government supports with wide array of capabilities and resources





# Emphasizes the Value of Preparedness

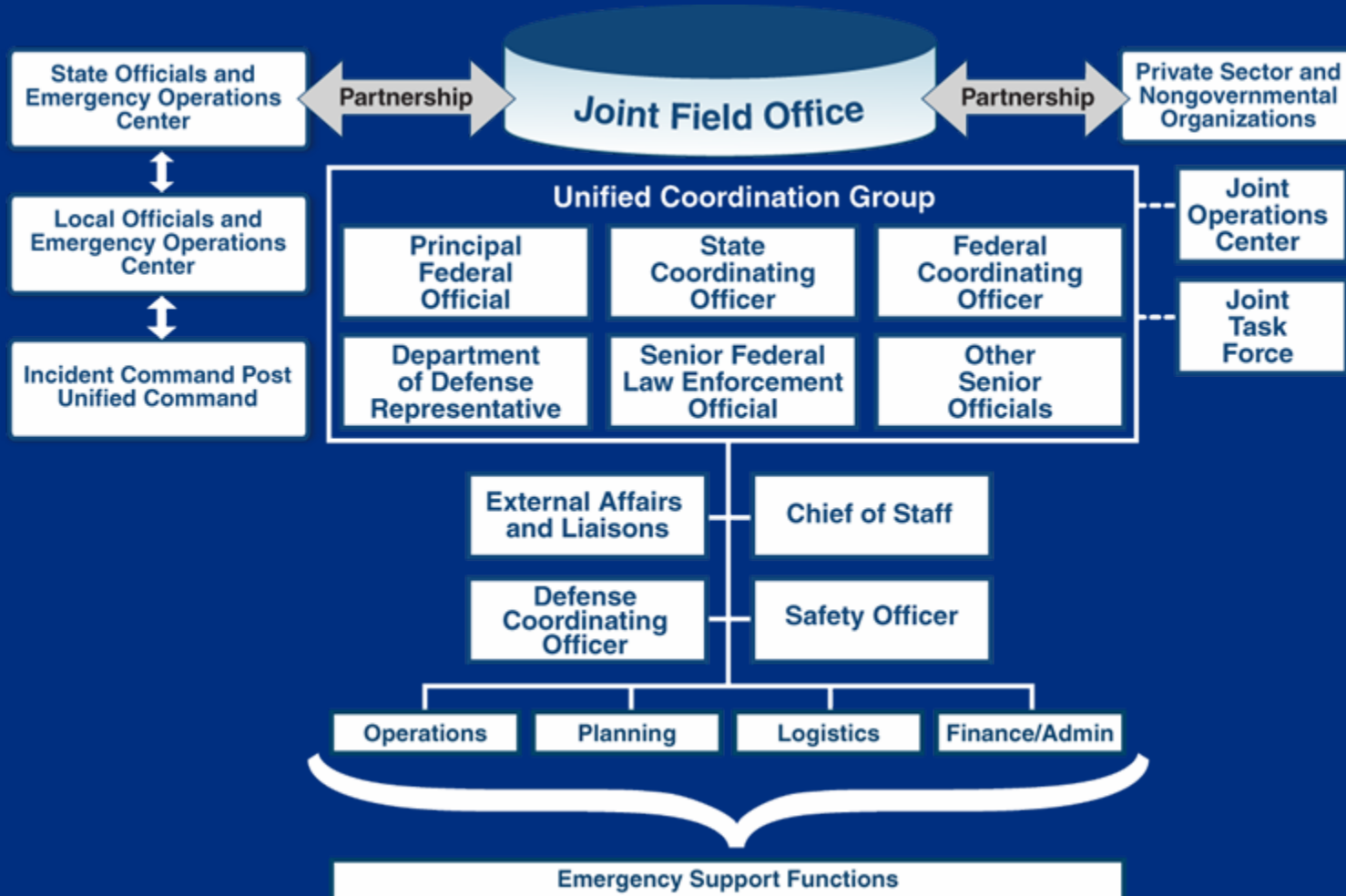
Effective preparedness is an essential precondition for successful response

- Planning makes it possible to manage the entire life cycle of a potential crisis
- Organizing includes structure, leadership, and qualified teams
- Training is systematic to meet common baseline standards
- Equipping for interoperability
- Exercises and evaluation validate capabilities and improve proficiency
- Preparedness cycle is an iterative process





# Builds Upon Standard NIMS Structure



# Clarifies Roles and Responsibilities

## ➤ Community Response

## ➤ State Response

## ➤ Federal Response

- State Coordinating Officer
- Governor's Authorized Representative
- Principal Federal Official
- Federal Coordinating Officer
- Senior Federal Law Enforcement Official
- Joint Task Force Commander
- Defense Coordinating Officer
- Other Senior Officials
- Federal Resource Coordinator

### Key Response Actions

1. Gain and maintain situational awareness
2. Assess situation, activate capabilities
3. Coordinate Response Actions
4. Demobilize

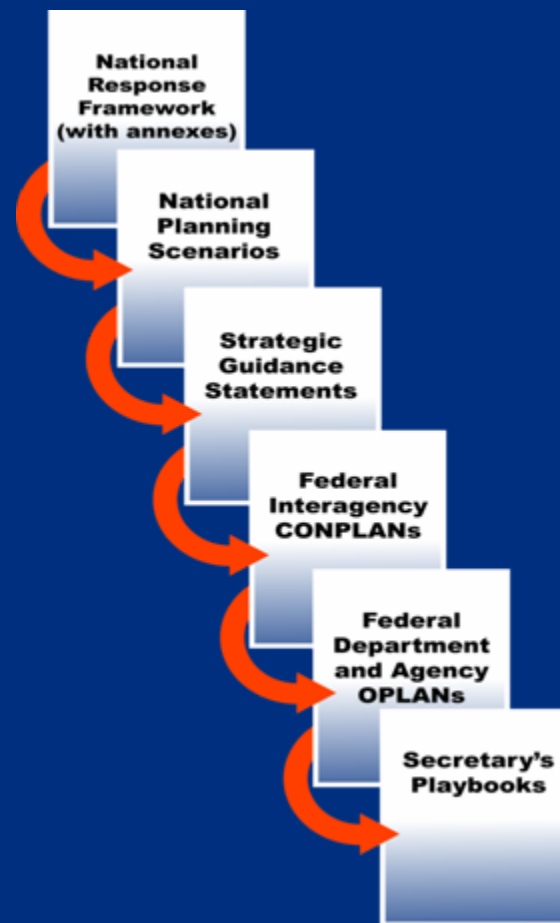


# Identifies Planning as the Cornerstone

Planning allows jurisdictions to influence the course of events and contributes to unity of effort

## Planning Fundamentals

1. Key leaders participate
2. Clearly assign tasks, allocate resources and establish accountability
3. Plans guide preparedness activities and requirements
4. Plans help deal with complexity



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# Updates and Improves *Emergency Support Functions* Readiness to Respond

- Revalidated, enhanced, and expanded missions based on current risks, threats, and lessons learned
  - Special needs populations (All ESFs)
  - Companion animals (ESF # 6, 8, 11)
  - Search and rescue (ESF #9)
- Changed titles, scope, and Primary and Support agency designations for:
  - ESF #6 changed from “Mass Care, Housing and Human Services” to “Mass Care, Emergency Assistance, Housing, and Human Services”
  - ESF #9 expanded to encompass all search and rescue activities
  - ESF #11 added responsibility for coordinating companion animal issues
  - ESF #13 expanded to include general law enforcement
- Emphasized ICS/NIMS functional alignment of ESF activities based on incident requirements



# On-line *NRF* Resource Center



The screenshot shows the NRF Resource Center website. At the top left is the U.S. Department of Homeland Security logo. The main header area has the text "Homeland Security" and "NRF Resource Center". Below this is a large image of the Statue of Liberty and the American flag. The main content area is divided into several sections: "Information and Documents" (containing links to "About the National Response Framework", "National Response Framework Document", "Overview Document", "National Incident Management System (NIMS)", and "Response Partner Guides"); "Annexes" (containing links to "Emergency Support Function Annexes", "Support Annexes", "Incident Annexes", and "Printable Version of All Annexes"); "References" (containing links to "Authorities", "Overview of Stafford Act Support to States", "Overview of Federal-to-Federal Support", "JFO Task Books", "Glossary/Acronyms", and "Links"); and "Training Resources" (containing links to "Training Courses", "Online Videos", and "Job Aids"). At the bottom of the main content area are four buttons: "What's New?", "Collaborate", "Site Help", and "Site Index". The footer contains a navigation bar with links: "Home", "Contact Us", "Privacy Policy", "Important Notices", "FOIA", "USA.gov", and "DHS".

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## NRF Resource Center

**Information and Documents**

- About the National Response Framework
- National Response Framework Document
- Overview Document
- National Incident Management System (NIMS)
- Response Partner Guides

**Annexes**

- Emergency Support Function Annexes
- Support Annexes
- Incident Annexes
- Printable Version of All Annexes

**References**

- Authorities
- Overview of Stafford Act Support to States
- Overview of Federal-to-Federal Support
- JFO Task Books
- Glossary/Acronyms
- Links

**Training Resources**

- Training Courses
- Online Videos
- Job Aids

[What's New?](#) [Collaborate](#) [Site Help](#) [Site Index](#)

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<http://www.fema.gov/nrf>

September 10, 2007

# NRF National Comment Process

- 30-day National comment period Sept 11 to Oct 10 (*NRF*)
- 60-day National comment period (supporting documents, e.g. ESFs)
- Stakeholder input is vital to ensure utility and accuracy
- Comments should be submitted to respective agency headquarters for consolidation and submittal
- Use comment form and follow instructions provided by DHS
- Submit comments electronically to [fema-nrf@dhs.gov](mailto:fema-nrf@dhs.gov)

**NATIONAL RESPONSE FRAMEWORK**  
Comment Form – September 2007

 **Homeland  
Security**

Each organization should submit a single, consolidated comment form to: [fema-nrf@dhs.gov](mailto:fema-nrf@dhs.gov)  
no later than noon on October 10, 2007.

Organization Name:  
POC Name and Contact Information:

DOCUMENT (NRF, Annex, etc.)	PAGE	LINE	CATEGORY C = Critical S = Substantive A = Admin	COMMENT	RECOMMENDED SOLUTION LANGUAGE (Include a proposal for change)





# Beyond Stakeholder Review and Comment

- Review and careful adjudication of comments
- Production of final *Framework*
- Approval and release
- Training and implementation
- Continued receptivity to lessons learned
- Updates to on-line Annexes, Partner Guides, Plans, and Playbooks as appropriate





# Summary

## The NRF:

- Focuses on all-hazards response
- Joins elected and appointed executives with dedicated practitioners
- Articulates standard structures
- Describes effective unity of effort between jurisdictions, the private sector, and NGOs
- Outlines shared objectives
- Guides effective response to save lives, protect property, and meet basic human needs
- Serves the people and communities of our great Nation

